

SCHOOLS OF OHIO RISK SHARING AUTHORITY

FRANKLIN COUNTY, OHIO

REGULAR AUDIT

For the Year Ended June 30, 2025





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Columbus, Ohio 43215
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Board of Directors
Schools of Ohio Risk Sharing Authority
555 Metro Place North
Suite 645
Dublin, OH 43017

We have reviewed the *Independent Auditor's Report* of the Schools of Ohio Risk Sharing Authority, Franklin County, prepared by Charles E. Harris & Associates, Inc., for the audit period July 1, 2024 through June 30, 2025. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Schools of Ohio Risk Sharing Authority is responsible for compliance with these laws and regulations.

KEITH FABER
Ohio Auditor of State

Tiffany L. Ridenbaugh, CPA, CFE, CGFM
Chief Deputy Auditor

May 04, 2026

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**SCHOOLS OF OHIO RISK SHARING AUTHORITY
FRANKLIN COUNTY
REGULAR AUDIT
For the Year Ending June 30, 2025**

TABLE OF CONTENTS

TITLE	PAGE
Independent Auditor's Report	1
Management's Discussion and Analysis.....	4
Basic Financial Statements:	
Statement of Net Position.....	11
Statement of Revenues, Expenses and Changes in Net Position.....	12
Statement of Cash Flows.....	13
Notes to the Basic Financial Statements.....	14
Required Supplementary Information:	
Ten-Year Claims Development Information.....	21
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	23

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INDEPENDENT AUDITOR'S REPORT

Schools of Ohio Risk Sharing Authority
Franklin County
555 Metro Park North, Suite 645
Dublin, OH 43107

To the Board of Directors:

Report on the Audit of the Financial Statements

Opinion

We have audited the financial statements of the Schools of Ohio Risk Sharing Authority, Franklin County, Ohio (Authority), as of and for the year ended June 30, 2025 and 2024, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the financial position of the Authority as of June 30, 2025 and 2024, and the respective changes in financial position and cash flows, thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the Authority, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Authority's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Authority's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and Ten-Year Loss Development Information be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated January 29, 2026, on our consideration of the Authority's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Authority's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control over financial reporting and compliance.

A handwritten signature in black ink, appearing to read "Charles E. Harris".

Charles E. Harris & Associates, Inc.
January 29, 2026

**SCHOOLS OF OHIO RISK SHARING AUTHORITY
MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

The management's discussion and analysis of Schools of Ohio Risk Sharing Authority (SORSA) provides an overall review of SORSA's financial activities. The intent of this discussion and analysis is to provide further information on SORSA's financial performance. Readers should also review the notes to the basic financial statements and financial statements to enhance their understanding of SORSA's financial performance.

Overview of the Organization

SORSA is a 100% member-owned, non-profit insurance risk pool owned and governed by school district members. SORSA is dedicated to providing broad insurance coverage and high-quality claims and risk management services while maintaining long-term financial stability. SORSA was incorporated on January 31, 2002. Operations and plan coverage officially began on February 1, 2002. On June 30, 2025, 2024, and 2023, SORSA had 161, 159, and 145 members, respectively.

SORSA employs a full-time Executive Director, Risk Control Manager, Claims Loss Manager, Program Manager, and Underwriting Manager.

SORSA has agreements with several separate organizations whereby each provides certain administrative, executive, accounting, or other services to SORSA.

Verhoff, Unterbrink, Ebbeskotte, CPA's provides bookkeeping, payroll, consulting, and accounting services to SORSA. Verhoff, Unterbrink, Ebbeskotte, CPA's records and tracks accounts receivable from billings to SORSA members for annual premiums and monitors and maintains several bank accounts in the name of SORSA.

The insurance brokerage firm of Marsh USA LLC is contracted to provide reinsurance brokerage and consulting services.

SORSA contracts with the law firms Isaac Wiles & Burkholder, LLC and Scott Scriven LLP to provide lead defense counsel for third-party claims against members. Additional legal firms are contracted as needed.

SORSA contracts with the Dinsmore and Shohl law firm to provide legal counsel to the SORSA Board of Directors.

Actuarial services are provided by the firm Pinnacle Actuarial Services, Inc.

Property replacement cost appraisals are provided by the firm Insurance Valuation Group, LLC.

**SCHOOLS OF OHIO RISK SHARING AUTHORITY
MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

Marketing of the SORSA program is by a selected panel of local independent insurance agents across Ohio along with SORSA's own internal staff.

Overview of the Financial Statements

This annual report consists of financial statements and notes to those statements. The financial statements include the accounts and transactions of SORSA. The Statement of Net Position, Statement of Revenue, Expenses, and Changes in Net Position, and the Statement of Cash Flows provide an indication of SORSA's financial health. The Statement of Net Position include SORSA's assets and liabilities, using the accrual basis of accounting, as well as an indication about which assets can be utilized for general purposes. The Statement of Revenue, Expenses, and Changes in Net Position report the revenues and expenses during the time periods indicated. The Statement of Cash Flows report the sources and uses of cash during the periods indicated.

Financial Analysis of SORSA

Table 1 provides a summary of SORSA's Statement of Net Position as of June 30, 2025, 2024, and 2023.

Table 1:

	<u>6/30/2025</u>	<u>6/30/2024</u>	<u>6/30/2023</u>
Assets			
Current assets	\$ 4,537,847	\$ 2,022,551	\$ 1,695,752
Other assets	<u>1,138,608</u>	<u>2,055,780</u>	<u>2,001,605</u>
Total assets	<u>5,676,455</u>	<u>4,078,331</u>	<u>3,706,257</u>
 Liabilities	 <u>4,814,339</u>	 <u>3,762,201</u>	 <u>3,449,715</u>
 Net Position	 <u>\$ 862,116</u>	 <u>\$ 316,130</u>	 <u>\$ 256,542</u>

**SCHOOLS OF OHIO RISK SHARING AUTHORITY
MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

SORSA's assets are categorized in the "current assets" category and the "other assets" category. The "current assets" category means that they are either cash, can be converted to cash quickly, or are expected to become cash soon. The statement shows SORSA's total current assets on June 30, 2025, 2024, and 2023 to be \$4,537,847, \$2,022,551 and \$1,695,752 respectively. The primary component is cash in banks and cash equivalents. Assets in the "other assets" category are \$1,138,608, \$2,055,780, and \$2,001,605 on June 30, 2025, 2024, and 2023, respectively.

The current liabilities include accounts payable to outside companies for various services, unearned premiums, and reserves for unpaid claims. Accounts payable and accrued expenses totaled \$34,155, \$50,471, and \$29,577, on June 30, 2025, 2024, and 2023 respectively. Unearned premiums totaled \$1,750,655, \$1,403,799, and \$1,155,330, on June 30, 2025, 2024, and 2023, respectively. Unearned premium is the amount of premiums collected in advance of coverage periods that have been received but have not yet been earned. The reserve for unpaid claims totaled \$3,029,529, \$2,307,931, and \$2,264,808 at June 30, 2025, 2024 and 2023, respectively.

As of June 30, 2025, 2024, and 2023, SORSA had a net position of \$862,116, \$316,130, and \$256,542 respectively.

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**SCHOOLS OF OHIO RISK SHARING AUTHORITY
MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

Statement of Revenues, Expenses, and Changes in Net Position

The following table shows the changes in net position for the years ended June 30, 2025, 2024, and 2023.

Table 2:

	Fiscal Year Ended 6/30/2025	Fiscal Year Ended 6/30/2024	Fiscal Year Ended 6/30/2023
Revenues			
Member premiums	\$ 14,025,795	\$11,130,026	\$10,223,714
Ceded premiums	(7,537,020)	(6,674,693)	(6,022,621)
Net premiums earned	6,488,775	4,455,333	4,201,093
Expenses			
Loss adjustments	3,643,222	2,365,454	3,273,609
Agency commission	1,054,405	790,602	705,698
Claims administration	19,609	21,124	23,564
Pool administration	300,000	265,000	249,542
Appraisal Fees	64,480	48,462	48,002
Legal and professional	101,664	95,626	86,864
Salaries and benefits	725,385	709,629	678,240
General and administrative	85,629	85,695	81,939
Travel and meetings	16,839	20,116	21,324
General insurance	23,330	17,314	20,659
Sales and marketing	79,618	85,312	164,049
Depreciation	550	6,920	4,265
Total expenses	6,114,731	4,511,254	5,357,596
Excess of revenues over expenses	374,044	(55,921)	(1,156,503)
Other Revenue			
Non-operating gains (net)	171,942	115,509	82,490
Change in net position	545,986	59,588	(1,074,013)
Net position at beginning of period	316,130	256,542	1,330,555
Net position at end of period	<u>\$ 862,116</u>	<u>\$ 316,130</u>	<u>\$ 256,542</u>

**SCHOOLS OF OHIO RISK SHARING AUTHORITY
MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

Member premiums represent the amount of premium revenue earned during the fiscal period. SORSA purchases reinsurance to cover the cost of large claims. For property and automobile physical damage claims, SORSA collectively self-insures the first \$250,000 of each claim; the reinsurer reimburses amounts above this level. For third-party liability claims, SORSA collectively self-insures the first \$250,000 of each claim. For equipment breakdown claims, SORSA collectively self-insures the first \$15,000 of each claim and purchases reinsurance to cover the cost of large claims; the reinsurer reimburses amounts above this level.

Non-operating gains/(losses) consist of earnings and losses on SORSA's various checking, savings, and investment accounts. For the fiscal period ending June 30, 2025, 2024 and 2023, SORSA held its funds in either fixed income federal obligations, certificates of deposits, or various liquid cash accounts.

Loss adjustment expenses consist of claims paid during the year, plus the ultimate cost of claims determined to be incurred for the current year but not yet reported.

Claims administration and reinsurance broker fees are fees paid to vendors who process claims and provide rating, billing, reinsurance brokering and consulting services for SORSA. Other expenses are general and administrative costs incurred during the year.

SORSA's change in net position was \$545,986, \$59,588, and \$(1,074,013), for the years ending June 30, 2025, 2024, and 2023, respectively.

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**SCHOOLS OF OHIO RISK SHARING AUTHORITY
MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

The Statement of Cash Flows

This statement shows how SORSA's cash balance changed in each period. It is divided into three different sections; each indicating the source or use of cash during the period. These sections relate to SORSA's operations, investing activities, and capital and related financing activities. This statement provides detail regarding the increases and decreases in SORSA's cash position during the period.

SORSA had net cash flows for the years ended June 30, 2025, 2024, and 2023, totaling \$466,980, \$310,238, and \$(699,070), respectively. For these years the net cash provided by (expended) by operating activities was \$(621,585), \$246,925, and \$(735,960), respectively. Net cash flows provided by operating activities changed mainly due to operating income (loss).

For these years net cash provided (used in) by investing activities was \$1,088,565, \$63,313, and \$43,260, respectively. Net cash flows provided by investing activities changed mainly due to return on investments and a large cash deposit from a United Educators investment that came due in December 2024.

Going Forward

Insurance Market for Ohio School Districts

The environment in which SORSA operates is very competitive. There are options available to school districts for both pooling alternatives as well as traditional insurance. Pricing in the insurance market for schools has been relatively stable the last few years, but changes are underway due to the hardening insurance market. Deterioration in weather patterns across the United States has resulted in the increased frequency and severity of property claims and increased sexual abuse and molestation liability claims have impacted reinsurance premiums. Fortunately, Ohio has not experienced these property and liability claims thus reinsurance premiums have increased less than the national average. The cyber liability market is extremely volatile due to increased frequency and severity of claims.

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SCHOOLS OF OHIO RISK SHARING AUTHORITY MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2025

Funding

SORSA consults with a professional actuary to assist with the determination of the amount needed to fund the \$250,000 property and \$250,000 liability pool self-insured retention. The SORSA Board of Directors has opted to fund the loss fund at an increased confidence level. The selection of a higher actuarial confidence level provides additional loss fund contributions to support an increase in claim activity and provides financial stability to the program.

Member Dividends

To maintain conservative funding for the SORSA pool, the SORSA Board of Directors have taken the position that there will be no dividends declared for distribution to members. When the SORSA Board of Directors determines that a dividend may be declared, they will rely upon conservative actuarial estimates to formulate the plan for a dividend distribution. The SORSA Board of Directors has utilized member surplus to provide value added benefit to the program. These benefits include a Legal Help Desk, property appraisals, loss control programming, and an anonymous reporting program for all members.

Cost Containment

SORSA endeavors to contain loss costs by utilizing an in-house Risk Control Manager, in-house claims administration, in-house underwriting administration, and contracting with defense attorneys who are very experienced in handling public entity third-party legal cases.

Legal Environment

The legal environment in which SORSA operates is relatively stable, with modest improvements in statutory immunity for school districts and other political subdivisions.

Contacting SORSA Financial Management

This financial report is designed to provide the users of SORSA's services, governments, taxpayers, and creditors with a general overview of the organization's finances. If you have any questions about this report or need additional information, contact the SORSA Executive Director at 555 Metro Place North, Suite 645, Dublin, Ohio 43017.

SCHOOLS OF OHIO RISK SHARING AUTHORITY

Statement of Net Position

June 30, 2025

(With Comparative Amounts for 2024)

	<u>June 30, 2025</u>	<u>June 30, 2024</u>
ASSETS		
Current Assets		
Cash and cash equivalents	\$ 1,805,594	\$ 1,338,614
Payroll Account	9,472	2,102
Reinsurance Recoverable	2,664,654	615,943
Accounts Receivable	7,869	-
Prepaid Expenses	50,258	65,892
Total Current Assets	<u>4,537,847</u>	<u>2,022,551</u>
Non-Current Assets		
Other Receivable	0	985,789
Investment-Vanguard	1,137,179	1,068,012
Capital Assets, Net	1,429	1,979
Total Non-Current Assets	<u>1,138,608</u>	<u>2,055,780</u>
 TOTAL ASSETS	 <u><u>\$ 5,676,455</u></u>	 <u><u>\$ 4,078,331</u></u>
 LIABILITIES & NET POSITION		
Current Liabilities		
Accounts payable and accrued expenses	\$ 24,683	\$ 39,003
Payroll Liabilities	9,472	11,468
Unearned Premiums	1,750,655	1,403,799
Reserve for Unpaid Claims (see Note 3)	3,029,529	2,307,931
Total Liabilities	<u>4,814,339</u>	<u>3,762,201</u>
Net Position		
Investments in Capital Assets	1,429	1,979
Unrestricted	860,687	314,151
Total Net Position	<u>862,116</u>	<u>316,130</u>
 TOTAL LIABILITIES & NET POSITION	 <u><u>\$ 5,676,455</u></u>	 <u><u>\$ 4,078,331</u></u>

THE NOTES TO THE BASIC FINANCIAL STATEMENTS ARE AN INTEGRAL PART OF THIS STATEMENT.

SCHOOLS OF OHIO RISK SHARING AUTHORITY
Statement of Revenues, Expenses and Changes in Net Position
For the Fiscal Year Ended June 30, 2025
(With Comparative Amounts for 2024)

	<u>June 30, 2025</u>	<u>June 30, 2024</u>
OPERATING REVENUES:		
Member premiums	\$ 14,025,795	\$ 11,130,026
Ceded premiums	<u>(7,537,020)</u>	<u>(6,674,693)</u>
TOTAL OPERATING REVENUES	6,488,775	4,455,333
OPERATING EXPENSES:		
Loss adjustments	3,643,222	2,365,454
Agency commissions	1,054,405	790,602
Claims administration	19,609	21,124
Brokerage/Consulting	300,000	265,000
Appraisal Fees	64,480	48,462
Legal and professional	101,664	95,626
Salaries and Benefits	725,385	709,629
General and administration	85,629	85,695
Travel and meetings	16,839	20,116
General insurance	23,330	17,314
Sales and marketing	79,618	85,312
Depreciation	<u>550</u>	<u>6,920</u>
TOTAL OPERATING EXPENSES	<u>6,114,731</u>	<u>4,511,254</u>
OPERATING INCOME (LOSS)	<u>374,044</u>	<u>(55,921)</u>
NON-OPERATING REVENUES:		
Investment Income/(Loss)	<u>171,942</u>	<u>115,509</u>
TOTAL NON-OPERATING REVENUES	<u>171,942</u>	<u>115,509</u>
CHANGE IN NET POSITION	<u>545,986</u>	<u>59,588</u>
NET POSITION - BEGINNING	<u>316,130</u>	<u>256,542</u>
NET POSITION - ENDING	<u>\$ 862,116</u>	<u>\$ 316,130</u>

THE NOTES TO THE BASIC FINANCIAL STATEMENTS ARE AN INTEGRAL PART OF THIS STATEMENT.

SCHOOLS OF OHIO RISK SHARING AUTHORITY

Statement of Cash Flows For the Fiscal Year Ended June 30, 2025 (With Comparative Amounts for 2024)

	<u>June 30, 2025</u>	<u>June 30, 2024</u>
CASH FLOWS FROM OPERATING ACTIVITIES		
Cash received for premiums	\$ 14,364,782	\$ 11,378,495
Cash paid for claims	(2,921,624)	(2,322,331)
Cash payments to vendors for services and goods	(1,753,627)	(1,357,997)
Cash paid for excess insurance	(9,585,731)	(6,741,613)
Cash paid to employees for wages and benefits	(725,385)	(709,629)
NET CASH FLOWS PROVIDED BY (USED IN) OPERATING ACTIVITIES	(621,585)	246,925
CASH FLOWS FROM INVESTING ACTIVITIES		
Investment Income	171,942	115,509
Investment in United Educators	985,789	0
Investment in Vanguard Account	(69,166)	(52,196)
NET CASH FLOWS PROVIDED BY (USED IN) INVESTING ACTIVITIES	1,088,565	63,313
NET CHANGE IN CASH AND CASH EQUIVALENTS	466,980	310,238
CASH AND CASH EQUIVALENTS AT BEGINNING OF PERIOD	1,338,614	1,028,376
CASH AND CASH EQUIVALENTS AT END OF PERIOD	\$ 1,805,594	\$ 1,338,614
RECONCILIATION OF CHANGE IN OPERATING INCOME (LOSS) TO NET CASH FLOWS FROM OPERATING ACTIVITIES:		
Operating income	\$ 374,044	\$ (55,921)
Depreciation	550	6,920
CHANGES IN OPERATING ASSETS AND LIABILITIES		
Reinsurance recoverable	(2,048,711)	(66,920)
Accounts receivable	(7,869)	0
Prepaid assets	15,633	39,272
Accounts payable and accrued expenses	(23,686)	31,982
Unearned premium	346,856	248,469
Reserve for unpaid claims	721,598	43,123
NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES	\$ (621,585)	\$ 246,925

THE NOTES TO THE BASIC FINANCIAL STATEMENTS ARE AN INTEGRAL PART OF THIS STATEMENT.

**SCHOOLS OF OHIO RISK SHARING AUTHORITY
FRANKLIN COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

NOTE 1 - ORGANIZATION AND PLAN OF OPERATION

The Schools of Ohio Risk Sharing Authority ("SORSA") is an Ohio non-profit organization formed by Ohio school districts to provide cost effective pooled insurance to its members. SORSA is a self-funded, group insurance consortium that offers property, electronic data processing, boiler and machinery, crime, general liability, automobile liability and physical damage, and school board errors and omissions insurance coverage. SORSA is governed by a Board of Directors comprised of representatives of school districts that participate in the program.

Premiums are paid on an annual basis. Pursuant to participation agreements with SORSA, each member agrees to pay all funding rates associated with the coverage elected; as such funding rates are set and billed to the members by SORSA. The assigned funding rates consist of the following components: administrative fees, stop loss fees, expected claims costs, and reserves. Reserves are determined by an independent actuary and allocated based on expected claim activity. Rates are calculated to cover the administrative expenses and expected claims costs of the program as well as provide additional member equity.

SORSA was incorporated as a governmental insurance pool on January 31, 2002. Operations and plan coverage officially began on February 1, 2002.

NOTE 2 - SIGNIFICANT ACCOUNTING POLICIES

A. Basis of Presentation

SORSA uses enterprise fund accounting. Revenues and expenses are recognized on the accrual basis using the economic resources measurement focus. SORSA prepares its financial statements in accordance with accounting principles generally accepted in the United States of America (GAAP) as applied to local government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting financial principles.

B. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

C. Cash and Cash Equivalents

Cash and cash equivalents consist of funds on deposit in banks and money market funds.

For purposes of the statement of cash flows and for presentation on the statement of net position, investments with an original maturity of three months or less and investments of the cash management pool are considered to be cash equivalents.

D. Investments

Investment income or loss (including realized gains and losses on investments, interest and dividends) is recognized in the statement of revenues, expenses and changes in net position as a component of non-operating revenues.

**SCHOOLS OF OHIO RISK SHARING AUTHORITY
FRANKLIN COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

NOTE 2 - SIGNIFICANT ACCOUNTING POLICIES - (Continued)

E. Capital Assets

SORSA's capital assets are reported at historical cost net of depreciation. Depreciation is computed principally on the straight-line basis over the estimated useful lives of the assets. SORSA's capitalization policy is to capitalize all items greater than \$500 with a useful life greater than one year. SORSA's capital assets consist of furniture and fixtures, leasehold improvements, and a vehicle and are depreciated over a five-year useful life.

F. Accounts Receivable

SORSA pays third party claims at their full value and then bills members for their deductible portion. Accounts receivable is recognized when a deductible is due. Based on historical factors and SORSA's allowance experience, no allowance for uncollectible receivables has been reserved.

G. Premiums Revenue and Unearned Premiums

Premiums are paid annually by participating entities and are recognized as revenue over the policy period. Receivables are recorded when earned. Premiums collected in advance of applicable coverage periods are classified as unearned premiums.

H. Reserve for Unpaid Claims

SORSA's reserve for unpaid claims is determined using estimates of the ultimate cost of claims (including future claim adjustment expenses) that have been reported, but not settled, and of claims that have been incurred but not reported. The length of time for which such costs must be estimated varies depending on the coverage involved. The reserve represents an estimate of the ultimate cost of all claims incurred which were unpaid at each fiscal period end. While information is available for the known losses, the liability for which has been established on a case-by-case basis, the unknown losses are based on SORSA's best estimate of such liabilities. Although SORSA considers its experience and industry data in determining such reserves, assumptions and projections as to future events are necessary and ultimate losses may differ significantly from amounts projected. The effects of changes in reserve estimates are included in the statement of revenues, expenses, and changes in net position in the period in which estimates are changed. Reserves are not discounted.

I. Other Assets

Other receivables represent SORSA's ownership interest in a subscriber's account with United Educators. This ownership interest was realized in December 2024 when United Educators paid the amount of the investment back to SORSA. Unrealized gains and losses and realized gains and losses are determined on the identified cost basis and are reflected in the statement of revenues, expenses, and changes in net position.

**SCHOOLS OF OHIO RISK SHARING AUTHORITY
FRANKLIN COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

NOTE 2 - SIGNIFICANT ACCOUNTING POLICIES - (Continued)

J. Net Position

Net position represents the excess of revenues over expenses since inception. It is displayed in two components as follows:

Investment in capital assets - This consists of capital assets, net of accumulated depreciation, less the outstanding balances of any bonds, notes or other borrowings related to the acquisition, construction, or improvement of those assets. At June 30, 2025, this amount consisted of capital assets, net of accumulated depreciation.

Unrestricted - This consists of net position that do not meet the definition of "investment in capital position".

As of June 30, 2025, SORSA does not have any "restricted" net position. The SORSA Board of Directors may authorize the distribution of the net position to those members who constituted the self-insurance pool during the years when such net position were earned, provided that such members must also be members of SORSA in the year in which said distribution was made.

In the event of dissolution of SORSA, any funds which remain unencumbered after all claims and all other SORSA obligations have been paid shall be distributed only to the entities which are members of SORSA immediately prior to its dissolution. Any such surplus funds shall be distributed to members in proportion to their interest in the surplus funds.

The consortium applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

K. Income Taxes

SORSA is organized as a not-for-profit corporation under Section 501 (c) (3) of the United States Internal Revenue Code.

Accounting principles generally accepted in the United States of America require management to evaluate tax positions taken by SORSA and recognize a tax liability if SORSA has taken an uncertain position that more likely than not would not be sustained upon examination by various federal and state taxing authorities. Management has analyzed the tax positions taken by SORSA, and has concluded that as of June 30, 2025, there are no uncertain positions taken or expected to be taken that would require recognition of a liability or disclosure in the accompanying financial statements.

SORSA is generally exempt from income taxes. SORSA is subject to routine audits by taxing jurisdictions. However, as of the date the financial statements were available to be issued, there were no audits for any tax periods in progress.

L. Subsequent Events

SORSA has evaluated events or transactions occurring subsequent to June 30, 2025 for recognition and disclosure in the accompanying financial statements through the date the financial statements are available to be issued, which is December 1, 2025.

**SCHOOLS OF OHIO RISK SHARING AUTHORITY
FRANKLIN COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

NOTE 2 - SIGNIFICANT ACCOUNTING POLICIES - (Continued)

M. Risk Management

SORSA is exposed to various risks of loss from torts; theft of, damage to, and destruction of assets; business interruption; errors and omissions; employee injuries and illnesses and natural disasters. Commercial insurance coverage is purchased for claims arising from such matters. Settled claims have not exceeded this commercial coverage in any of the three preceding years. There has been no significant reduction in coverage from the prior year.

N. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the consortium. For SORSA, these revenues are member premiums from the associated entities for group insurance. Operating expenses are necessary costs that have been incurred in order to support the consortium's primary mission. Revenues and expenses not meeting the definition are reporting as non-operating.

O. Employer Contributions to Cost-Sharing Pension Plans

SORSA recognizes the disbursement for employer contributions to Social Security and Medicare when they are paid. As described in Note 9, the employer contributions include portions for pension benefits and for post-retirement health care benefits.

P. Prepaid Expenses

Payments made to vendors for services that will benefit periods beyond June 30, 2025, were recorded as prepaid expenses using the consumption method. A current asset for the prepaid amount is recorded at the time of purchase, and an expenditure/expense is reported in the year in which services are consumed.

**SCHOOLS OF OHIO RISK SHARING AUTHORITY
FRANKLIN COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

NOTE 3 - RESERVE FOR UNPAID CLAIMS

As discussed in Note 2, SORSA establishes a liability for both reported and unreported insured events, which includes estimates of both future payments of losses and related claim adjustment expenses. The following represents changes in those liabilities for SORSA:

	<u>2025</u>	<u>2024</u>
Unpaid claims and claim adjustment expenses at beginning of period	\$ 2,307,931	\$ 2,264,808
Incurred losses and loss adjustment expense	3,643,222	2,365,454
Less payment of claims	<u>(2,921,624)</u>	<u>(2,322,331)</u>
Unpaid claims and claim adjustment expenses at end of period	<u>\$ 3,029,529</u>	<u>\$ 2,307,931</u>

NOTE 4 - DEPOSITS

At June 30, 2025, the bank balance of SORSA's demand deposits and money market accounts totaled \$1,868,654. Of this balance, \$392,581 was covered by federal depository insurance.

Custodial Credit Risk - Custodial credit risk is the risk that in the event of a bank failure, SORSA's deposits may not be returned. As of June 30, 2025, \$1,476,072 of SORSA's bank balance was exposed to custodial credit risk. SORSA understands this and has reduced its exposure by adopting an investment policy in accordance with Chapter 135 of the Ohio Revised Code applicable to public schools in the State of Ohio and has obtained collateral agreements with its bank and investment firm.

NOTE 5 - FAIR VALUE OF FINANCIAL INSTRUMENTS

The framework for measuring fair value provides a fair value hierarchy that prioritizes the inputs to valuation techniques used to measure fair value. The hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (Level 1) and the lowest priority to unobservable inputs (Level 3). The three levels of the fair value hierarchy are described as follows:

Level 1: Inputs to the valuation methodology are unadjusted quoted prices for identical assets or liabilities in active markets that SORSA has the ability to access.

Level 2: Inputs to the valuation methodology include quoted prices for similar assets or liabilities in active markets; quoted prices for identical or similar assets or liabilities in inactive markets; inputs other than quoted prices that are observable for the asset or liability; inputs that are derived principally from or corroborated by observable market data by correlation or other means. If the asset or liability has a specified (contractual) term, the Level 2 input must be observable for substantially the full term of the asset or liability.

Level 3: Inputs to the valuation methodology are unobservable and significant to the fair value measurement. The asset or liability's fair value measurement level within the fair value hierarchy is based on the lowest level of any input that is significant to the fair value measurement. Valuation techniques maximize the use of relevant observable inputs and minimize the use of unobservable inputs.

**SCHOOLS OF OHIO RISK SHARING AUTHORITY
FRANKLIN COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

NOTE 5 - FAIR VALUE OF FINANCIAL INSTRUMENTS (CONTINUED)

The following is a description of the valuation methodologies used for assets measured at fair value. There have been no changes in the methodologies used at June 30, 2025:

Money Market Funds: Generally, transact subscription and redemption activity at a \$1 stable net asset value (NAV) however, on a daily basis the funds are valued at their daily NAV calculated using the amortized cost of the securities held in the fund.

Bond Funds: A bond fund is a mutual fund that invests in bonds and other securities. A bond fund pays dividends periodically and does not have a maturity date, unlike individual bonds. A bond fund invests primarily in a portfolio of fixed-income securities. On a daily basis the funds are valued at their daily NAV calculated using the amortized cost of the securities held in the fund.

The following table sets forth by level, within the hierarchy, SORSA's assets measured at fair value on a recurring basis as of June 30, 2025 are as follows:

Description	Level 1	Level 2	Level 3	Total
Bond Funds	\$ 1,137,179	\$ -	\$ -	\$ 1,137,179

SORSA's policy is to recognize transfers between levels as of the actual date of the event or change in circumstances. There were no significant transfers between levels during 2025.

NOTE 6 - CAPITAL ASSETS

Capital Assets at June 30, 2025 were as follows:

	Balance 6/30/2024	Additions	Deductions	Balance 6/30/2025
Capital Assets, Being Depreciated:				
Furniture and Fixtures	\$ 23,340	\$ -	\$ -	\$ 23,340
Leasedhold Improvements	3,353	-	-	3,353
Vehicle	22,404	-	-	22,404
Less: Accumulated Depreciation	(47,118)	(550)	-	(47,668)
Capital Assets, Net	<u>\$ 1,979</u>	<u>\$ (550)</u>	<u>\$ -</u>	<u>\$ 1,429</u>

NOTE 7 - EXCESS INSURANCE COVERAGE

SORSA purchases reinsurance to cover the cost of large claims. For property and automobile physical damage claims SORSA collectively self-insures the first \$250,000 of each claim; the reinsurer reimburses amounts above this level. For third-party liability claims other than Uninsured/Underinsured Motorists coverage SORSA collectively self-insures \$250,000 of each claim; the reinsurer reimburses amounts above this level. For third-party liability claims, SORSA collectively self-insures the first \$250,000 of each claim. For equipment breakdown claims, SORSA collectively self-insures the first \$15,000 of each claim and purchases reinsurance to cover the cost of large claims; the reinsurer reimburses amounts above this level.

**SCHOOLS OF OHIO RISK SHARING AUTHORITY
FRANKLIN COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

NOTE 8 - COMMITMENTS AND CONTINGENCIES

SORSA leases office space from 555 Metro, LLC. Rent expense under the lease (including SORSA prorated share of actual operating costs) was \$38,005 for 2025.

Approximate future annual minimum lease payments under the lease are as follows:

FYE 6/30/26	<u>\$ 38,568</u>
Total	<u>\$ 38,568</u>

NOTE 9 – PENSION PLAN AND POSTEMPLOYMENT BENEFITS

SORSA employees contribute to Social Security and Medicare. The plans provide for retirement, healthcare and prescription drug benefits including survivor and disability benefits to participants. Each employee contributes 6.2% and 1.45% of their gross pay to Social Security and Medicare, respectively. SORSA matches this contribution by contributing an additional 6.2% and 1.45%. SORSA has contributed 100% of their required Social Security and Medicare payments.

**SCHOOLS OF OHIO RISK SHARING AUTHORITY
NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION
CLAIMS DEVELOPMENT
FISCAL YEARS ENDED JUNE 2016 THROUGH 2025**

Ten Year Claims Development Information

The following table illustrates how SORSA's earned revenues and investment income compare to related costs of loss and other expenses assumed by SORSA. The rows of the table are defined as follows:

- 1) This section shows the total of each fiscal year's earned contract revenues.
- 2) This line shows each fiscal year's other operating costs of SORSA including overhead and claims expense not allocable to individual claims.
- 3) This section shows SORSA's incurred claims and allocated claim adjustment expense (both paid and accrued) as originally reported at the end of the first year in which the event that triggered coverage under the contract occurred (called policy year).
- 4) This section of rows show the cumulative amounts paid as of the end of successive years for each policy year.
- 5) This section of rows shows how each policy years incurred claims increased or decreased as of the end of the successive years. This annual re-estimation result from new information received on known claims, reevaluation of existing information on known claims, as well as emergence of new claims not previously known.
- 6) This line compares the latest re-estimated incurred claims amount to the amount originally established (line 3) and shows whether the latest estimate of claims cost is greater or less than originally thought. As data for individual policy years mature, the correlation between the original estimated and re-estimated amounts is commonly used to evaluate the accuracy of incurred claims currently recognized in less mature policy years. The columns of the table show data for successive policy years.

**SCHOOLS OF OHIO RISK SHARING AUTHORITY
REQUIRED SUPPLEMENTARY INFORMATION
TEN YEAR CLAIMS DEVELOPMENT INFORMATION
FISCAL YEARS ENDED JUNE 2016 THROUGH 2025**

	Fiscal Year Ended 6/30/2025	Fiscal Year Ended 6/30/2024	Fiscal Year Ended 6/30/2023	Fiscal Year Ended 6/30/2022	Fiscal Year Ended 6/30/2021	Fiscal Year Ended 6/30/2020	Fiscal Year Ended 6/30/2019	Fiscal Year Ended 6/30/2018	Fiscal Year Ended 6/30/2017	Fiscal Year Ended 6/30/2016
1. Required contribution and investment revenue										
Earned	\$ 14,025,795	\$ 11,130,026	\$ 10,223,714	\$ 7,974,456	\$ 7,138,196	\$ 6,560,393	\$ 5,809,355	\$ 5,831,265	\$ 5,751,914	\$ 5,671,204
Ceded	<u>7,537,020</u>	<u>6,674,693</u>	<u>6,022,621</u>	<u>4,909,578</u>	<u>4,068,922</u>	<u>3,572,393</u>	<u>3,015,146</u>	<u>3,038,454</u>	<u>2,795,238</u>	<u>2,639,006</u>
Net earned	6,488,775	4,455,333	4,201,093	3,064,878	3,069,274	2,988,000	2,794,209	2,792,811	2,956,676	3,032,198
2. Unallocated expenses	2,471,509	2,145,801	2,083,988	1,744,784	1,625,880	1,589,117	1,520,925	1,429,708	1,378,643	1,277,502
3. Estimated claims and expenses end of policy year:										
Incurred	3,643,222	2,365,454	3,273,609	2,611,410	1,280,161	973,074	1,771,922	1,324,434	953,121	1,828,578
Ceded	-	-	-	-	-	-	-	-	-	-
Net incurred	<u>3,643,222</u>	<u>2,365,454</u>	<u>3,273,609</u>	<u>2,611,410</u>	<u>1,280,161</u>	<u>973,074</u>	<u>1,771,922</u>	<u>1,324,434</u>	<u>953,121</u>	<u>1,828,578</u>
4. Net paid claims as of: (cumulative)										
End of policy year	1,694,185	1,037,997	2,280,491	1,342,316	739,801	424,505	1,062,145	783,087	742,069	239,656
One year later	-	1,813,366	2,443,712	1,529,062	1,045,349	739,735	1,434,589	1,437,740	810,687	754,619
Two years later	-	-	2,696,261	1,911,303	1,311,267	1,057,883	1,628,716	1,541,168	852,857	701,726
Three years later	-	-	-	1,908,700	1,382,880	1,145,713	1,821,471	1,546,365	941,011	811,379
Four years later	-	-	-	-	1,387,455	1,558,927	1,899,758	1,546,365	1,121,693	833,802
Five years later	-	-	-	-	-	1,559,715	1,899,240	1,546,365	1,156,100	851,633
Six years later	-	-	-	-	-	-	1,899,244	1,546,365	1,185,247	877,777
Seven years later	-	-	-	-	-	-	-	1,546,365	1,273,333	877,777
Eight years later	-	-	-	-	-	-	-	-	1,275,282	982,870
Nine years later	-	-	-	-	-	-	-	-	-	1,160,420
5. Re-estimated net incurred claims and expense, as of:										
End of policy year	3,643,222	2,365,454	3,273,609	2,611,410	1,280,161	973,074	1,771,922	1,324,434	953,121	1,828,578
One year later	-	2,365,454	3,273,609	2,611,410	1,280,161	973,074	1,771,922	1,324,434	953,121	1,828,578
Two years later	-	-	3,273,609	2,611,410	1,280,161	973,074	1,771,922	1,324,434	953,121	1,828,578
Three years later	-	-	-	2,611,410	1,280,161	973,074	1,771,922	1,324,434	953,121	1,828,578
Four years later	-	-	-	-	1,280,161	973,074	1,771,922	1,324,434	953,121	1,828,578
Five years later	-	-	-	-	-	973,074	1,771,922	1,324,434	953,121	1,828,578
Six years later	-	-	-	-	-	-	1,771,922	1,324,434	953,121	1,828,578
Seven years later	-	-	-	-	-	-	-	1,324,434	953,121	1,828,578
Eight years later	-	-	-	-	-	-	-	-	953,121	1,828,578
Nine years later	-	-	-	-	-	-	-	-	-	1,828,578
6. Increase (decrease) in estimated incurred claims and expense from end of policy year		\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND
ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS
PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Schools of Ohio Risk Sharing Authority
Franklin County
555 Metro Park North, Suite 645
Dublin, OH 43107

To the Board of Directors:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the Schools of Ohio Risk Sharing Authority, Franklin County, Ohio (the Authority), as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements, and have issued our report thereon dated January 29, 2026.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Authority's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Authority's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Authority's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Authority's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Charles E. Harris & Associates, Inc.
January 29, 2026

OHIO AUDITOR OF STATE KEITH FABER



SCHOOLS OF OHIO RISK SHARING AUTHORITY

FRANKLIN COUNTY

AUDITOR OF STATE OF OHIO CERTIFICATION

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 5/14/2026

65 East State Street, Columbus, Ohio 43215
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at
www.ohioauditor.gov